



**Board of Supervisors  
County of Louisa  
Monday, September 18, 2017  
Louisa County Public Meeting Room  
5:00 PM**

**CALL TO ORDER**

Chairman Wade called the September 18, 2017 regular meeting of the Louisa County Board of Supervisors to order at 5:00 p.m.

**INTRODUCTORY ITEMS - 6:00 P.M.**

<b>Attendee Name</b>	<b>Title</b>	<b>Status</b>	<b>Arrived</b>
Tommy J. Barlow	Mountain Road District Supervisor	Present	5:00 PM
Fitzgerald A. Barnes	Patrick Henry District Supervisor	Present	5:00 PM
Willie L. Gentry Jr.	Cuckoo District Supervisor	Present	5:00 PM
Richard A. Havasy	Green Springs District Supervisor	Present	5:00 PM
Troy J. Wade	Louisa District Supervisor	Present	5:00 PM
Stephanie L. Koren	Mineral District Supervisor	Present	5:00 PM
R.T. Williams	Jackson District Supervisor	Present	5:00 PM

**Others Present:** Christian Goodwin, County Administrator; Sandra Robinson, County Attorney; Wanda Colvin, Director of Finance; Jeff Ferrel, Director of General Services; Bob Hardy, Director of Information Technology; Keith Greene, Fire and EMS Chief; Kris Hawk, Assistant Fire and EMS Chief; James Smith, Director of Parks and Alexandra McKinley, Executive Assistant

**CLOSED SESSION - 5:00 P.M.**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Mover	Yes/Aye
R.T. Williams, Jr.	Secunder	Yes/Aye
Willie L. Gentry Jr.	Voter	Yes/Aye
Stephanie L. Koren	Voter	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Voter	Yes/Aye

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to enter Closed Session at 5:00 p.m. for the purpose of discussing the following:

1. In accordance with §2.2-3711 (A) (1) VA Code Ann., for the purpose of discussion, consideration, or interviews of prospective candidates for employment; assignment, appointment, promotion, performance, demotion, salaries, disciplining, or resignation of specific public officers, appointees, or employees of any public body; and evaluation of performance of departments where such evaluation will necessarily involve discussion of the performance of specific individuals.

2. In accordance with §2.2-3711 (A) (3) & (6)VA Code Ann.,to discuss the investment of public funds for the acquisition of real property for a public purpose and where negotiating and bargaining is involved and discussion in open meeting would adversely affect the bargaining position of the County; and to the extent necessary to aid these discussions; and
3. To the extent that such discussions would be aided thereby, paragraph (A)(4) to protect the privacy of individuals in personal matters not related to public business.

### **REGULAR SESSION**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Mover	Yes/Aye
R.T. Williams, Jr.	Seconder	Yes/Aye
Willie L. Gentry Jr.	Voter	Yes/Aye
Stephanie L. Koren	Voter	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Voter	Yes/Aye

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to return to Regular Session at 6:00 p.m.

### **RESOLUTION - CERTIFICATION OF CLOSED SESSION**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Mover	Yes/Aye
R.T. Williams, Jr.	Seconder	Yes/Aye
Willie L. Gentry Jr.	Voter	Yes/Aye
Stephanie L. Koren	Voter	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Voter	Yes/Aye

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to adopt the following resolution:

**WHEREAS**, the Louisa County Board of Supervisors has convened a Closed Meeting this 18<sup>th</sup> day of September 2017, pursuant to an affirmative recorded vote and in accordance with the provisions of the Virginia Freedom of Information Act; and

**WHEREAS**, §2.2-3712 of the Code of Virginia requires a certification by the Louisa County Board of Supervisors that such closed meeting was conducted in conformity with the Virginia Law.

**NOW, THEREFORE BE IT RESOLVED** on this 18<sup>th</sup> day of September 2017, that the Louisa County Board of Supervisors does hereby certify that, to the best of each member's

knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting was heard, discussed or considered by the Louisa County Board of Supervisors.

### **Invocation- Mr. Havasy**

Mr. Havasy led the invocation, followed by the Pledge of Allegiance.

### **Constitutional Officers**

There were no Constitutional Officers present.

### **Adoption of Agenda**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Mover	Yes/Aye
R.T. Williams, Jr.	Voter	Yes/Aye
Willie L. Gentry Jr.	Voter	Yes/Aye
Stephanie L. Koren	Seconder	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Voter	Yes/Aye

On the motion of Mr. Barnes, seconded by Ms. Koren, which carried by a vote of 7-0, the Board voted to adopt the September 18, 2017 agenda, as amended, with the following changes:

- Added a Discussion To Put Johnson Mill Farm Road into the Secondary Six-Year Plan.

### **Public Comment Period**

There was no one wishing to speak.

### **RECOGNITION**

#### **Presentation – Recognizing Louisa CART**

Mr. Goodwin read the resolution and Ms. Koren presented a framed copy to the Louisa Community Animal Response Team (CART) recognizing them for their dedication to emergency preparedness, response and management of animals during a disaster.

Members of the team expressed their gratitude and appreciation for the Board's support.

#### **Presentation – Recognition - LCPS Educator and MVP of the Year**

Mr. Goodwin read the resolution and Mr. Wade presented a framed copy to Mr. Donnie Thomas, recognizing him for his receipt of the 2017 LCPS MVP of the Year award.

The MVP of the Year is chosen from a group of winners from each of the schools throughout the district and central campus, but is an individual who is recognized as energizing and representing

the positive contributions of all members on TeamLCPS. Mr. Donnie Thomas has 40 years of service in the LCPS Transportation Department as a mechanic and is truly invested in the support of his coworkers by taking care of the fleet and staff.

Mr. Thomas took a moment to thank the Louisa County School Board, LCPS Superintendent, Louisa County Board of Supervisors, Team LCPS, and his peers for selecting him to receive this year's MVP award.

Mr. Goodwin read the resolution and a framed copy was presented to Ms. Jelita Hopkins, 2013 recipient; Mr. Mark Harris, 2014 recipient; Ms. Lori Corker, 2015 recipient; Mr. Jesse Cleaver, 2016 recipient; and Ms. Barbara Meadows, 2017 recipient.

The Educator of the Year is chosen from a group of winners from each of the schools throughout the district, and is an individual recognized as energizing the teaching profession and truly invested in the education of her students by encouraging their talents and fostering their self-esteem.

### **INFORMATION ITEMS**

#### **Presentation – Jefferson Madison Regional Library**

Ms. Wendy Craig, JMRL representative, appeared before the Board to provide a brief summary on the success and growth of the Library, including stats on the use of the library and equipment before she turned the meeting over to Mr. McIntosh.

Mr. Peter McIntosh provided a brief overview on library funding for Louisa County. He stated the library was level funded in FY18 (\$354,721 versus a funding request of \$384,557), and the impact on services at the local branch have suffered due to budget constraints. Mr. McIntosh stated that portion of the increased request was to fund additional hours at the library. In FY18, JMRL requested \$384,557, and the Board approved \$354,721. JMRL's goal is 48 open hours per week. Louisa currently operates at 44 hours. He stated in order to maintain the current 44-hour schedule, the Library would need an additional (approximately) \$4,500 added to what was approved, or hours may be reduced by one hour a week. Mr. McIntosh indicated that Supervisor Koren and Mr. Goodwin met with JMRL management a couple of times over the past few months in an effort to identify other areas of savings. However, The JMRL Board adopted a policy in August that prevented to use of their internal fund balance to supplant a single locality's funding. Mr. McIntosh stated that both Greene and Nelson County are operating at 48 hours a week and they are smaller branch libraries. He indicated that Greene County is at \$19 per capita, Nelson County is at \$19.85, while Louisa is at \$10 per capita. He also mentioned that Fluvanna County has their own library system, which is funded at \$14 per capita.

Mr. Wade asked for the amount in the library's fund balance. Ms. McIntosh stated that it varies between \$250,000- \$300,000. He said their fund balance is not allowed to exceed 5% of their 7 million budget.

Mr. Wade asked for operating budget comparisons for Greene and Nelson County.

Ms. McIntosh stated that 70% of their budget is staff, including Louisa, and each jurisdiction is responsible for the maintenance of their local facility. He said that essentially the budgets are roughly the same.

Mr. Williams asked questions regarding the budget per capita.

Mr. McIntosh said Louisa's portion of funding is one of the lowest per capita funding in the State of Virginia, not just the JMRL system.

Mr. Williams asked questions regarding staffing at each of the jurisdictions.

Mr. John Holliday, said the staffing is higher in Greene and Nelson because they are open 48 hours a week.

Mr. Williams added that the only difference in per capita, is that the other jurisdictions have less people to divide the numbers by.

Mr. Holliday stated the difference in library services is that the other jurisdictions are open 48 hours a week and they have designated to provide young adult and teenage services.

Mr. Williams said the library is making it seem that Louisa County is under funding by \$9 a person, when the other localities have less people to divide their cost per capita by. He stated the metric system used is inaccurate. He added that Louisa is getting the better value because they are saving \$9 per person in comparison to Greene and Nelson.

Mr. Barnes noted that he is a card carrying member of the library. He explained that he took some time to investigate the use of the library. Mr. Barnes said there were people literally waiting for the library to open and he was stunned to see how many people used the library on a daily basis. Mr. Barnes added that he is not going to support a mid-year appropriation, however, he can fully support an increase in the budget going forward.

Ms. Koren said she received several calls, including one from Dr. Petit, who requested the Board support the additional funding request.

Ms. Wendy Craig said that constituent's comments are always related to Sunday hours and how they would like to see them reinstated.

Mr. Gentry added that the feedback he has received is there are too many workers, and Sunday hours need to be brought back.

No further discussion ensued among the Board.

### **Presentation – Substance Abuse Community Resource**

Ms. Jane Wenner, Public Awareness and Outreach Coordinate for Gloucester County Emergency Management, appeared before the Board and provided a PowerPoint presentation on substance abuse community resources, which included the following information:

- Prescription drug abuse and the rise among teens
  - In a 2012 survey, 24% of teens said they have taken a prescription drug without a doctor's permission
  - Almost 50% of teenagers believe prescription medications are safer than illegal

- street drugs.
- Over 60% say their home medicine cabinets are the source of drugs.
- The opioid epidemic
  - Since 2000, the rate of overdose deaths involving opioids has increased 200% according to the U.S. Center for Disease Control and Prevention.
  - In 2014, 61% of drug overdose deaths involved some type of opioid, resulting in 28,647 total deaths.
- Drug deaths rising in all 50 states
  - Herion use has increased among men and women, most age groups and all income levels
  - Drug deaths in the U.S. rose to the highest level ever in recorded history in 2016, claiming more than 60,000 lives.
  - Every 19 minutes a person overdoses on prescription drugs in the US.
- Drug overdose increase from 2013-2014
  - Virginia increased by 14.7%
- Virginia's top 3 methods of death
  - 2013 started the trend of more Virginians dying from drug overdose than car accidents and guns and were three times more likely to die from overdose compared to homicide.
- Virginia's heroin and opioid crisis
  - In 2015 alone there were about 82 deaths from opioid overdose (334 from heroin and 548 from prescription opiates).
- Cost of drugs
  - In 2011 and 2014, Virginia spent more than \$94 million dollars on drug arrests.
- Testimonials and stories of recovered substance abusers.
- PSA and program materials
- Potential paths forward

Ms. Wenner concluded her presentation by thanking the Board for their time.

### **ACTION ITEMS**

#### **Resolution – To Approve the Fiscal Year 2019 Budget Calendar**

On the motion of Mr. Gentry, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to approve the FY2019 budget calendar as presented.

#### **Resolution – Authorizing Chairman to Accept Deed of Dedication on Behalf of Louisa County**

Ms. Finchum appeared before the Board and provided a brief overview of the request. Pursuant to Va. Code Ann. §15.2-1800 a Virginia locality is authorized to accept gifts of real property. Denstock Stonegate LLC, a Virginia limited liability company, agreed to convey 2.51 acres of real property, further identified as TM 52-16-E1, to Louisa County in a proffer statement associated with its application for the rezoning of land in Louisa County. The stated purpose of the conveyance is for the land to be used as a public park.

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board authorized the Chairman of the Louisa County Board of Supervisors to accept this

deed of dedication of land from Denstock Stonegate LLC on behalf of Louisa County, Virginia, and further authorizes him to execute any and all documents necessary to properly effectuate this conveyance of land.

**Resolution – To Add Johnson Mill Farm Road to the Secondary Six-Year Plan and Designate First Priority in the Mountain Road District on the Rural Addition List**

Mr. Barlow explained that he met with VDOT representatives, Mark Wood and Alan Saunders and the residents on Johnson Mill Farm on August 24<sup>th</sup> to discuss road improvement options. Mr. Barlow stated that Johnson Mill Farm is already on the Rural Addition List for Louisa County and the signed deeds for the right-of-ways are in the County Attorney's Office. He indicated that after speaking with Ms. Saunders, the road is up to state specifications, with minimal to no utility and right-of-way issues. He said he would like to move Johnson Mill Farm to the top of the local list (ahead of Dusty Road) in the Mountain Road District for rural additions and add to the Secondary Six-Year Plan.

Mr. Gentry explained the list that Mr. Barlow is referring to is not the county wide list. It is a separate rural addition listing that the Board asked to be broken down by district and listed by priority within those districts. He added that in order for a road to be incorporated into the Secondary Six-Year Plan, it must be brought up to state standards and assigned a route number, so he does not feel that Johnson Mill Farm is ready to be added at this time.

Mr. Barlow stated having the road at the top of list means that if Rural Additions are funded in the future, that road will be a leading candidate. He said Johnson Mill Farm is as good as any other road on the list and was informed that it does qualify for the six-year plan.

Mr. Goodwin asked if Mr. Saunders suggested a mid-year change to the six-year plan to incorporate Johnson Mill Farm, or will the Board have to wait until next year.

Mr. Gentry explained the road has to be officially added to the highway system before it can be added to the six-year plan. He explained that rural additions require a lot of money to upgrade, which the County does not have. He said in order for Johnson Mill Farm to be included into the six-year plan, the road must be brought up to state standards and funding must be allocated.

Mr. Wade asked Mr. Barlow if he cared to change his motion.

Mr. Barlow said after his discussion with Mr. Saunders, he is under the impression Johnson Mill Farm is up to state standards, so the road needs to be added so it can be considered for improvements, if funding ever becomes available.

Mr. Wade asked if Mr. Barlow would like to make a motion.

Mr. Barlow motioned to add Johnson Mill Farm Road to the Secondary Six-Year Plan and place at the top of the Rural Addition List in the Mountain Road District. Mr. Barnes seconded.

On the motion of Mr. Barlow, seconded by Mr. Barnes, which carried by a vote of 7-0, the Board voted to add Johnson Mill Farm Road to the Secondary Six-Year Plan and place at the top of the Rural Addition List for the Mountain Road District

**PUBLIC HEARINGS - 7:00 P.M.**

**ADMINISTRATIVE ITEMS****Committee Reports**

Mr. Williams reported on the Louisa County Public Schools CTE program. He indicated that the individuals who serve on the CTE committee will hold regular monthly meetings.

Ms. Koren reported that Piedmont Workforce Network is willing to classify Louisa County Public Schools' program as a special project in order to receive funding through their apprenticeship CTE pilot program.

**Board Appointments**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Voter	Yes/Aye
R.T. Williams, Jr.	Seconder	Yes/Aye
Willie L. Gentry Jr.	Voter	Yes/Aye
Stephanie L. Koren	Voter	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Mover	Yes/Aye

On the motion of Mr. Wade, seconded by Mr. Williams, which carried by a vote of 6-1, with Mr. Barnes voting against, the Board voted to make the following appointment(s):

- Appointed Mr. Greg Jones to the Planning Commission as the Louisa District representative

**County Administrator's Report**

Mr. Goodwin reported that there were several monthly reports and items of correspondence in the Board packet and reminded the Board of several upcoming events.

Mr. Wade made a comment regarding the upcoming Community Strong meeting scheduled October 5, 2017, at 11:00 p.m. He suggested they figure out how many Board members are interested in attending for advertisement purposes. More than three Board members expressed interest in attending. Mr. Wade requested staff advertise the meeting accordingly.

**CONSENT AGENDA ITEMS**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Mover	Yes/Aye
R.T. Williams, Jr.	Voter	Yes/Aye
Willie L. Gentry Jr.	Seconder	Yes/Aye
Stephanie L. Koren	Voter	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Voter	Yes/Aye



On the motion of Mr. Barnes, seconded by Mr. Gentry, which carried by a vote of 7-0, the Board voted to adopt the Consent Agenda items for September 18, 2017, as follows:

- Resolution – Authorizing a Pass through Appropriation for the Commonwealth Attorney's Office for the Victim Witness Grant
- Resolution – Authorizing a Pass through Appropriation to Juvenile Probation for the Virginia Juvenile Community Crime Control Act Grant Program
- Resolution – To Approve and Award a Contract for Louisa County Public Library Roof Replacement
- Resolution – To Approve a Supplement to General Services and Administration Personnel Budgets
- Resolution – Authorizing a Pass through Appropriation for Insurance Proceeds from a Total Loss and Storm Damages
- Resolution – Proclaiming the Month of October 2017 as Domestic Violence Awareness Month
- Resolution – Recognizing Mr. Eric Purcell for His Years of Service on the Planning Commission

### **BILLS APPROVAL**

#### **Resolution – To Approve the Bills for the First Half of September 2017**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Mover	Yes/Aye
R.T. Williams, Jr.	Voter	Yes/Aye
Willie L. Gentry Jr.	Voter	Yes/Aye
Stephanie L. Koren	Seconded	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Voter	Yes/Aye

On the motion of Mr. Barnes, seconded by Ms. Koren, which carried by a vote of 7-0, the Board adopted a resolution approving the bills for the first half of September 5, 2017.

### **MINUTES APPROVAL**

#### **Board of Supervisors (BOS) - Regular Meeting - Sep 5, 2017 5:00 PM**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Mover	Yes/Aye
R.T. Williams, Jr.	Seconded	Yes/Aye
Willie L. Gentry Jr.	Voter	Yes/Aye
Stephanie L. Koren	Voter	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Voter	Yes/Aye

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to approve the minutes of the September 5, 2017 meeting.

**ADJOURNMENT**

<b>Voter</b>	<b>Role</b>	<b>Vote</b>
Tommy J. Barlow	Seconder	Yes/Aye
Fitzgerald A. Barnes	Mover	Yes/Aye
R.T. Williams, Jr.	Voter	Yes/Aye
Willie L. Gentry Jr.	Voter	Yes/Aye
Stephanie L. Koren	Voter	Yes/Aye
Richard A. Havasy	Voter	Yes/Aye
Troy J. Wade	Voter	Yes/Aye

On the motion of Mr. Barnes, seconded by Mr. Barlow, Which carried by a vote of 7-0, the Board voted to adjourn the September 18, 2017 meeting at 7:10 p.m.

BY ORDER OF:  
TROY J. WADE, CHAIRMAN  
BOARD OF SUPERVISORS  
LOUISA COUNTY, VIRGINIA